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### Committee for Programme and Coordination

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Adoption of the report of the Committee on its forty-first session

### Draft report

*Rapporteur:* Mr. Ayman M. Elgammal (Egypt)

#### Addendum

### Programme questions: proposed programme budget for the biennium 2002-2003

(Item 4 (a))

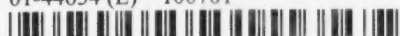
#### Section 22, Human rights

1. At its 24th and 25th meetings, on 27 June 2001, the Committee for Programme and Coordination considered section 22, Human rights, of the proposed programme budget for the biennium 2002-2003, and the United Nations High Commissioner for Human Rights introduced the section and responded to questions raised during the Committee's consideration of the section.

#### Discussion

2. Strong support was expressed for the High Commissioner and for the work carried out by her Office. Appreciation was expressed for the support provided for the Subregional Centre for Human Rights and Democracy in Central Africa. It was requested that enough resources be allocated in the proposed programme budget for the biennium 2002-2003 to the Subregional Centre for Human Rights and Democracy in Central Africa.

3. Views were expressed that, when viewed in the context of the overall budget, the proposed increase in resources for the section reflected the importance placed on it. A view was expressed that the proposed resources were not sufficient to fulfil all its mandates.



4. It was noted that there had been a steady increase in the resources for human rights, while the priority of economic development was not treated equally and development-related activities had been subject to streamlining and rationalization. It was also noted that more mechanisms created difficulties both through duplication and resource growth; there, the High Commissioner should take efficiency measures through streamlining and integrating various human rights machineries and publications.

5. Concerns were expressed about the increasing dependence on extrabudgetary contributions, which could jeopardize the principle of universality. Views were expressed that, since all basic mandates of the Centre and all human rights activities were core activities of the United Nations, the programme should be funded entirely by regular budget resources. A view was expressed that the information on extrabudgetary resources lacked transparency and should include pledges.

6. It was noted that important principles embodied in paragraphs 19.3 (d) and (e) of programme 19 of the medium-term plan had not been reflected in the overview of the programme budget fascicle. It was also noted that expected accomplishments and measurements of achievement in subprogramme 2 deviated from the medium-term plan and that, in subprogramme 3, they were completely different from those in the medium-term plan. Concern was expressed that the programme budget fascicle, which should be in accordance with the medium-term plan, had been prepared prior to the finalization and adoption of the medium-term plan by the General Assembly and the Secretariat had not corrected the fascicle accordingly.

7. Views were expressed that the expected accomplishments and measurements of achievement were not in line with the medium-term plan. Other views were expressed that the expected accomplishments and measurements of achievement were in line with the medium-term plan, were precise, and that section 22 was one of the fascicles which were specific whereas others were vague.

8. The absence of a reference to the establishment of common data banks of information, research and analysis to assist legislative bodies, monitoring committees and special procedures, as stated in Action 16 (b) of the report of the Secretary-General on renewing the United Nations: a programme for reform (A/51/950), was noted with concern.

9. A view was expressed that the Centre for Human Rights could support the creation of a body to assist young democracies in the area of human rights. Support was expressed for the integration of human rights into all the work of the United Nations.

10. A view was expressed that there was a disproportionate emphasis on the right to development, giving the impression that it was separate from other human rights. Support was expressed for the special attention given to the right to development.

11. The necessity of financing within the section the working group to prepare a Convention on Enforced Disappearances and the Special Rapporteur on indigenous human rights was stressed.

12. The following amendments were proposed to section 22, Human rights, of the proposed programme budget for the period 2002-2003:

*Overview*

Add paragraphs 19.3 (d) and (e) of the medium-term plan;

*Paragraph 22.1*

- (i) Add "international" before "problems" in line 3;
- (ii) Replace "assisting in the realization of all" with "in promoting and encouraging respect for" in line 4;
- (iii) Replace "supported" with "endorsed" in line 8;

*Paragraph 22.2*

- (i) Delete the phrase "to anticipate serious violations and react to them" in the second sentence in line 7;
- (ii) Delete in line 9 the words "to combat discrimination, to promote better life chances for human beings through the implementation of human rights, including civil, political, social and cultural rights and the right to development";

*Paragraph 22.3*

Delete the whole paragraph;

*Paragraph 22.3, 22.5 to 22.8*

- (i) Option 1. Replace with "the programme of work aims at the following: (a) a significant enhancement and ..., (b) Major strengthening ..., (c) The adoption and implementation..., (d) ... (e), (f), (g), (h), (i), (j), (k), (l), (m), (n), (o), (p)";
- (ii) Option 2. Divide the 16 items listed in the medium-term plan into the following seven groups:
  - (i) international cooperation, technical cooperation and provision of assistance ((a), (d), (k), (l) of 19.3 of the medium-term plan);
  - (ii) right to development and economic, social and cultural rights ((c) and (f));
  - (iii) the Office of the High Commissioner, organization and activities of the United Nations Secretariat ((b), (e), (i), (j));
  - (iv) treaty bodies and special procedures ((g) and (h));
  - (v) education and public information, provision of research and analysis to States ((o) and (p));
  - (vi) fight with racism and protection of minorities ((n));
  - (vii) integration of women and the girl child ((m));

*Paragraph 22.4*

- (i) Delete the first sentence;
- (ii) Delete the first two sentences;
- (iii) Delete the last sentence;

*Paragraph 22.5*

Delete the phrase "such as minorities, indigenous populations, migrant workers, the disabled and others" in the second sentence after the phrase "protect vulnerable groups";

*Paragraph 22.5, 22.6, 22.7 and 22.8*

Replace text of these paragraphs with "The programme of work aims at: and insert subparagraphs (a), (b), (c), ... (p)" of paragraph 19.3 of the medium-term plan;

*Paragraph 22.8*

Delete the phrase "including the development of guidelines on gender issues" in the first sentence, and delete the two sentences that follow;

*Paragraph 22.10*

Delete the whole paragraph;

*Paragraph 22.26*

Change "advisory" to "subsidiary" in the third sentence;

*Paragraph 22.27*

(i) Insert "once the Permanent Forum has been established and held its first annual session" between the words "that" and "it" in the first line;

(ii) Delete entire paragraph;

*Paragraph 22.31*

(i) Delete in the fifth line after the word "treaties" the words starting with "addresses" up to "recommendations" in the seventh line;

(ii) Delete after the word "developments" in the eighth line the words "formulates policy and develops operational programmes in the area of human rights";

(iii) Delete in the twelfth line the words "for the purpose of protecting and promoting human rights";

*Table 22.7*

(i) Replace the part on measurements of achievement with (a) to (f) of paragraph 19.8 of the medium-term plan;

(ii) Delete in line 2 of measurements of achievement (a) (ii) the words "related to the right to development";

(iii) Replace "contribute to the promotion and protection of the right to development" with "contribute to the fulfilment of the objectives of the subprogramme" under measurement of achievement (a) (iii), line 7;

(iv) Replace text of measurement of achievement (c) with:

"(c) (i) The extent to which the mandate given to the Secretariat contained in resolutions and decisions adopted by the General Assembly,

the Economic and Social Council and the Commission on Human Rights had been fulfilled;

(ii) The holding of seminars and workshops organized by the Office of the United Nations High Commissioner for Human Rights, in accordance with the relevant resolutions and decisions adopted by the General Assembly, the Economic and Social Council and the Commission on Human Rights, or in cooperation with the Office of the High Commissioner, and the extent to which they contributed to the fulfilment of the objectives of the subprogramme;

(iii) An increased number of visitors to the web site of the Office of the High Commissioner;

(iv) The number of new publications by the Office of the High Commissioner as well as their distribution and the assessment by users of their quality and usefulness”;

(v) Replace measurement of achievement (d) (iii) with “The holding of seminars and workshops on the elimination of racism, racial discrimination, xenophobia and related intolerance, organized by the Office of the United Nations High Commissioner for Human Rights, in accordance with the relevant resolutions and decisions adopted by the General Assembly, the Economic and Social Council and the Commission on Human Rights, or in cooperation with the Office of the High Commissioner”;

(vi) Add a new measurement of achievement (d) (iv): “An increase in the number of visitors to the web site of the Office of the High Commissioner on the elimination of racism, racial discrimination, xenophobia and related intolerance”;

(vii) Add a new measurement of achievement (d) (v): “The number of new publications of the Office of the High Commissioner on the elimination of racism, racial discrimination, xenophobia and related intolerance as well as their distribution and the assessment by users of their quality and usefulness”;

(viii) Delete under measurement of achievement (e) (iii) line 4: “in order to advance the full realization of the right to development, in accordance with the Declaration on the Right to Development”;

(ix) Add a new measurement of achievement (e) (iv): “The holding of seminars and workshops on the rights of women, children, persons belonging to minorities, migrant workers, indigenous people and persons with disabilities, organized by the Office of the United Nations High Commissioner for Human Rights, in accordance with the relevant resolutions and decisions adopted by the General Assembly, the Economic and Social Council and the Commission on Human Rights, or in cooperation with the Office of the High Commissioner”;

(x) Add a new measurement of achievement (e) (v): “An increased number of visitors to the web site of the Office of the High Commissioner on the rights of women, children, persons belonging to minorities, migrant workers, indigenous people and persons with disabilities”;

- (xi) Add a new measurement of achievement (e) (vi): "The number of new publications of the Office of the High Commissioner on the elimination of racism, racial discrimination, xenophobia and related intolerance as well as their distribution and the assessment by users of their quality and usefulness";
- (xii) Replace under Objective 2 in line 6 the word "recognition" with "promotion";
- (xiii) (i) At the end of measurement of achievement (a) (i) add the words "(relevant to expected accomplishment (a))";
  - (ii) In measurement of achievement (a) (ii) delete the words "related to the right to development". At the end of the sentence add the words "(relevant to expected accomplishment (a), (b), (c), (d) and (e))";
  - (iii) In measurement of achievement (a) (iii) replace the words "the promotion and protection of the right to development" with the words "the fulfilment of the objectives of the subprogramme". At the end of the sentence add the words "(relevant to expected accomplishment (a), (b), (c), (d) and (e))";
  - (iv) At the end of measurement of achievement (a) (iv) add the words "(relevant to expected accomplishment (a))";
  - (v) Renumber measurement of achievement (a) (i) through (a) (iv) as (i) through (iv);
- (xiv) (i) Add a new measurement of achievement (b) (ii): "the extent to which coordination has been strengthened between the departments and offices of the United Nations, the specialized agencies and other relevant intergovernmental organizations, providing compiled examples of concrete steps in that regard". At the end of the sentence add the words "(relevant to expected accomplishment (b))";
  - (ii) Add a new measurement of achievement (b) (iii): "the extent to which the activities of the Office of the High Commissioner contributed to strengthening the coordination for human rights across the United Nations system". At the end of the sentence add the words "(relevant to expected accomplishment (b))";
  - (iii) Renumber measurement of achievement (b) (i) through (b) (iii) as (v) through (vii);
- (xv) (i) In measurement of achievement (c) replace the words "the right to development, in accordance with the Declaration on the Right to Development" with the words "all human rights";
  - (ii) Add a new measurement of achievement (c) (ii): "an increased number of visitors to the web site of the Office of the High Commissioner". At the end of the sentence add the words "(relevant to expected accomplishment (c) and (e))";
  - (iii) Add a new measurement of achievement (c) (iii): "the number of new publications of the Office of the High Commissioner as well as their distribution, and the assessment by users of their quality and usefulness".

At the end of the sentence add the words "(relevant to expected accomplishment (c) and (e))";

(iv) Add a new measurement of achievement (c) (iv): "the extent to which the protection and promotion of all human rights have been included in the work programmes of the departments and offices of the United Nations, specialized agencies and other intergovernmental organizations". At the end of the sentence add the words "(relevant to all expected accomplishment)";

(v) Renumber measurement of achievement (c) (i) through (c) (iv) as (viii) through (xi).

(xvi) (i) At the end of measurement of achievement (d) (i) add the words "(relevant to expected accomplishment (d))";

(ii) At the end of measurement of achievement (d) (ii) add the words "(relevant to expected accomplishment (d))";

(iii) At the end of measurement of achievement (d) (iii) add the words "(relevant to expected accomplishment (d))";

(iv) Renumber measurement of achievement (d) (i) through (d) (iii) as (xii) through (xiv);

(xvii) (i) In measurement of achievement (e) (iii) replace the words "the full realization of the right to development, in accordance with the Declaration on the Right to Development, with respect to" with the words "the fulfilment of";

(ii) Add a new measurement of achievement (e) (iv): "The holding of seminars and workshops organized by the Office of the United Nations High Commissioner for Human Rights, in accordance with the relevant resolutions and decisions adopted by the General Assembly, the Economic and Social Council and the Commission on Human Rights, or in cooperation with the Office of the High Commissioner, and the extent to which they contributed to the fulfilment of the rights of women, children, people belonging to minorities, migrant workers, indigenous peoples and people with disabilities";

(iii) At the end of each measurement of achievement (e) (i) through (e) (iv) add the words "(relevant to expected accomplishment (e))";

(iv) Renumber measurement of achievement (e) (i) through (e) (iv) as (xv) through (xviii);

#### *Paragraph 22.35*

(i) Delete subparagraph (a);

(ii) In subparagraph (b) replace "integrating human rights into their programmes and activities" with "the field of human rights";

#### *Paragraph 22.36 (a) (iii) (a)*

Add "the working group on a draft United Nations Convention on Enforced Disappearances";

*Paragraph 22.36 (a) (iii) (b)*

- (i) Add "the Special Rapporteur on the human rights of indigenous peoples";
- (ii) Add "Special Rapporteur on migrants, Special Rapporteur on all contemporary forms of racism, racial discrimination, xenophobia and related intolerance";

*Table 22.9*

- (i) Replace expected accomplishments and measurements of achievement with those under subprogramme 2 of programme 19 of the medium-term plan;
- (ii) Replace the text of expected accomplishments and measurements of achievement respectively with (a), and (b) of paragraph 19.10 and (a) to (d) of paragraph 19.12 of the medium-term plan;
- (iii) Delete (c), (d), (e), (f), (g) under expected accomplishments;
- (iv) Replace measurement of achievement (a) (i) with "The quality and timeliness of services provided by the Office of the High Commissioner";
- (v) Delete measurements of achievement (a) (iii) and (iv);
- (vi) Delete measurements of achievement (c), (d), (e), (f) and (g);
- (vii) Add a new measurement of achievement (a) (iii): "The number of reports prepared by the Secretariat in accordance with the relevant resolutions and decisions adopted by the General Assembly, the Economic and Social Council and the Commission on Human Rights, and the extent to which they were presented in a timely manner, in compliance with the six-week rule for the issuance of documentation, for consideration by organs dealing with human rights";
- (viii) Add a new measurement of achievement (b) (ii): "The number of reports prepared by the Secretariat in accordance with the relevant resolutions and decisions adopted by the General Assembly, the Economic and Social Council and the Commission on Human Rights, and the extent to which they were presented in a timely manner, in compliance with the six-week rule for the issuance of documentation, for consideration by organs dealing with human rights";
- (ix) (i) In expected accomplishment (a) after the words "treaty bodies," insert the words "inter alia,";
- (ii) At the end of measurement of achievement (a) (i) add the words "(relevant to expected accomplishment (a))";
- (iii) Add a new measurement of achievement (a) (ii): "quality and timeliness of services provided by the Office of the United Nations High Commissioner for Human Rights". At the end of measurement of achievement (a) (ii) add the words "(relevant to expected accomplishment (a) and (b))";
- (iv) At the end of measurement of achievement (a) (iii) add the words "(relevant to expected accomplishment (a))";

- (v) At the end of measurement of achievement (a) (iv) add the words "(relevant to expected accomplishment (a))";
- (vi) At the end of measurement of achievement (a) (v) add the words "(relevant to expected accomplishment (a))";
- (vii) Renumber measurement of achievement (a) (i) through (a) (v) as (i) through (v);
- (x) (i) In expected accomplishment (b), after the words "treaty bodies," insert the words "inter alia,";
- (ii) At the end of measurement of achievement (b) add the words "(relevant to expected accomplishment (a))";
- (iii) Renumber measurement of achievement (b) as (vi);
- (iv) Renumber measurement of achievement (c) as (vii);
- (v) At the end of measurement of achievement (d) add the words "(relevant to expected accomplishments (d) and (c))";
- (vi) Renumber measurement of achievement (d) as (viii);
- (vii) Renumber measurement of achievement (e) as (ix);
- (viii) Renumber measurement of achievement (f) as (x);
- (ix) Renumber measurement of achievement (g) (i) as (xi);
- (x) Renumber measurement of achievement (g) (ii) as (xii);

*Paragraph 22.39*

- (i) Delete external factors (a) and (c);
- (ii) Delete external factor (a);

*Paragraph 22.40 (c)*

Delete "contribution to and participation in the development of guidelines of integrating human rights into the strategies and programmes of agencies and programmes of the United Nations system";

*Table 22.11*

- (i) Replace expected accomplishments and measurements of achievement with those under subprogramme 3 of programme 19 of the medium-term plan;
- (ii) Replace the parts of expected accomplishments and measurements of achievement respectively with (a) to (c) of paragraph 19.16 and (a) to (c) of paragraph 19.17 of the medium-term plan;
- (iii) Replace in objective 1 expected accomplishments (a), (b) and (c) with:
  - "(a) Provision of advisory services and technical and financial assistance, at the request of the State concerned and, where appropriate, the regional human rights organizations, with a view to supporting actions and programmes in the field of human rights;
  - (b) Enhanced awareness, knowledge and understanding of all human rights, including the right to development";

- (iv) Add a new expected accomplishment under Objective 1: "Provision of advisory services and technical and financial assistance, at the request of the State concerned and, where appropriate, the regional human rights organizations, with a view to supporting actions and programmes in the field of human rights, in particular in the new or re-established democracies";
- (v) (i) Add a new expected accomplishment (d) as follows: "Provision of advisory services and technical and financial assistance, at the request of the State concerned and, where appropriate, the regional human rights organizations, with a view to supporting actions and programmes in the field of human rights";
  - (ii) Add a new measurement of achievement (d) (i): "The number of requests from Member States and, where appropriate, from the regional human rights organizations, received and fulfilled by the Office of the High Commissioner for the provision of advisory services and technical and financial assistance, with a view to supporting actions and programmes in the field of human rights";
  - (iii) Add a new measurement of achievement (d) (ii): "The timeliness, significance and relevance of the advisory services and technical cooperation";
  - (iv) Renumber measurement of achievement (d) (i) through (ii) as (ix) through (x);
- (vi) Replace in objective 1 measurement of achievement (a) (i) and (ii) with:
  - "(a) (i) The number of seminars, workshops and training courses held or supported by the Office of the High Commissioner; and the number of persons trained, participants in seminars and workshops and fellowships granted as well as data on their geographic distribution and the extent to which they contributed to the fulfilment of the objectives of the subprogramme;
  - (ii) The number of requests from Member States and, where appropriate, from the regional human rights organizations, received and fulfilled by the Office of the High Commissioner for the provision of advisory services and technical and financial assistance, with a view to supporting actions and programmes in the field of human rights;
  - (iii) The timeliness, significance and relevance of the advisory services and technical cooperation";
- (vii) Replace measurements of achievement (b) (i), (ii) and (iii) under objective 1 with: "(b) The number of actions and programmes that have been taken or formulated to further enhance the promotion and protection of human rights at the national, regional or international level";
- (viii) Replace measurement of achievement (c) (i), (ii) and (iii) under objective 1 with: "(c) The number of seminars, workshops and training courses held or supported by the Office of the High Commissioner; and the number of persons trained, participants in seminars and workshops and fellowships granted as well as data on their geographical distribution and the extent to which they contributed to the fulfilment of the objectives of the subprogramme";

- (ix) Replace the expected accomplishment of objective 2, "Prompt and effective action by the human rights special mechanisms of the policy-making bodies and by the human rights field presences in response to immediate threats of human rights violations or human rights violations," with "Fulfilment of the mandates given to the Office of the High Commissioner in resolutions and decisions of the General Assembly, the Economic and Social Council and the Commission on Human Rights to support human rights monitoring mechanisms, such as special rapporteurs and representatives and expert and working groups mandated by policy-making bodies";
- (x) Replace measurements of achievement (i) and (ii) under objective 2 with: "The number of actions and measures taken by human rights monitoring mechanisms, such as special rapporteurs and representatives and expert and working groups mandated by policy-making bodies";
- (xi) (i) Add a new expected accomplishment (b): "Fulfilment of the mandates given to the Office of the High Commissioner in resolutions and decisions of the General Assembly, the Economic and Social Council and the Commission on Human Rights to support human rights monitoring mechanisms, such as special rapporteurs and representatives and expert and working groups mandated by policy-making bodies";
- (ii) Add a new measurement of achievement (iii): "The satisfaction of special rapporteurs and representatives and experts and working groups mandated by policy-making bodies with the support and information provided by the Office of the High Commissioner";
- (xii) Add under objective 3 "with respect to field activities," before "to ensure the efficiency of field missions and presences";
- (xiii) Replace the text of expected accomplishment under objective 3 with "Improved efficiency of field missions and presences through the maintenance of contacts with Governments, appropriate sectors of the United Nations system, international and regional organizations and others";
- (xiv) Replace measurements of achievement (i) and (ii) under objective 3 with "The number of training programmes and materials for human rights field staff developed as well as training in human rights for the appropriate components of other United Nations field operations conducted for ensuring the efficiency of field missions and presences";
- (xv) (i) Renumber measurement of achievement (a) (i) and (a) (ii) as (i) through (ii);
- (ii) Renumber measurement of achievement (b) (i) through (b) (iii) as (iii) through (v);
- (iii) Renumber measurement of achievement (c) (i) through (c) (iii) as (vi) through (viii);
- (xvi) (i) Add a new expected accomplishment (e): "Enhanced awareness, knowledge and understanding of all human rights, including the right to development";
- (ii) Add a new measurement of achievement (e): "The number of seminars, workshops and training courses held or supported by the Office

of the High Commissioner; and the number of persons trained, participants in seminars and workshops and fellowships granted as well as data on their geographical distribution and the extent to which they contributed to the fulfilment of the objectives of the subprogramme”;

*Paragraph 22.43*

- (i) Delete external factor (a);
- (ii) Delete text of external factor (b) and replace with: “The number of grants provided to the relevant Funds in the field of human rights which can be utilized for advisory services and technical and financial assistance;

*Paragraph 22.44 (c) (ii)*

- (i) Add “relevant” before “peacekeeping operations” in line 3;
- (ii) Add “in accordance with the Security Council’s resolutions and decisions” after “peacekeeping operations” in line 3.

13. The Committee noted the fact that the resources projected from the extrabudgetary sources totalled 150 per cent of the resources from the regular budget and felt that that was an area of concern, particularly given the importance of the section and the possibility of “agendas” being “donor-driven” in many cases.

14. The Committee recommended the deletion of the narrative in paragraphs 22.26 and 22.27.

15. The Committee recommended that, in the proposed programme budget for the biennium 2002-2003, resources be allocated to the Subregional Centre for Human Rights and Democracy in Central Africa in accordance with the recommendations contained in paragraph 70 (a), part II, of the Committee’s report on its fortieth session, adopted by the General Assembly.

16. All the objectives, expected accomplishments and indicators of achievement in section 22 should be replaced with those of the medium-term plan.

**Conclusions and recommendations**

**17. The Committee recommended that the General Assembly carefully review section 22, Human rights, of the proposed programme budget for the period 2002-2003.**

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